SUMMARY REPORT OF INVESTIGATION¹

I. EXECUTIVE SUMMARY

Date of Incident:	May 9, 2015
Time of Incident:	10:10 A.M.
Location of Incident:	
Date of COPA Notification:	May 31, 2016
Time of COPA Notification:	9:58 A.M.
approached the store, leave. Officer entered the containing unknown objects, out unidentified male reached for the unidentified male left the scene. While inside the store, Officer and hands behind his back and handcuff's back/neck area while pos	
Involved Officer #1:	, # ; Employee # ; Date of Appointment: , 2001; P.O.; Unit , 1978; F/H
Involved Officer #2:	, # ; Employee # ; Date of Appointment: , 2011; P.O.; Unit , 1970; F/H
Involved Individual #1:	; DOB:, 1992; M/B

¹ On September 15, 2017, the Civilian Office of Police Accountability (COPA) replaced the Independent Police Review Authority (IPRA) as the civilian oversight agency of the Chicago Police Department. Therefore, this investigation, which began under IPRA, was transferred to COPA on September 15, 2017, and the recommendation(s) set forth herein are the recommendation(s) of COPA.

III. ALLEGATIONS

Officer	Allegation	Finding / Recommendation
Officer	1. Displayed her weapon without justification.	Sustained
	2. Used excessive force without justification when she performed an emergency takedown on	Unfounded
	3. Used excessive force without justification when she placed her foot on's back/neck area.	Sustained
	4. Failed to complete a Tactical Response Report regarding her contact with	Sustained
	5. Detained without justification.	Unfounded
Officer	1. Displayed her weapon without justification.	Unfounded
	2. Used excessive force without justification when she performed an emergency takedown of	Not Sustained
	3. Used excessive force without justification when she placed her foot on's back/neck area.	Unfounded
	4. Failed to complete a Tactical Response Report regarding her contact with	Not Sustained
	5. Detained without justification.	Unfounded

IV. APPLICABLE RULES AND LAWS

Rules

- 1. Rule 2: Any action or conduct which impedes the Department's efforts to achieve its policy and gals or brings discredit upon the Department.
- 2. Rule 6: Disobedience of an order or directive, whether written or oral.

3. Rule 8: Disrespect to or maltreatment of any person, while on or off duty.

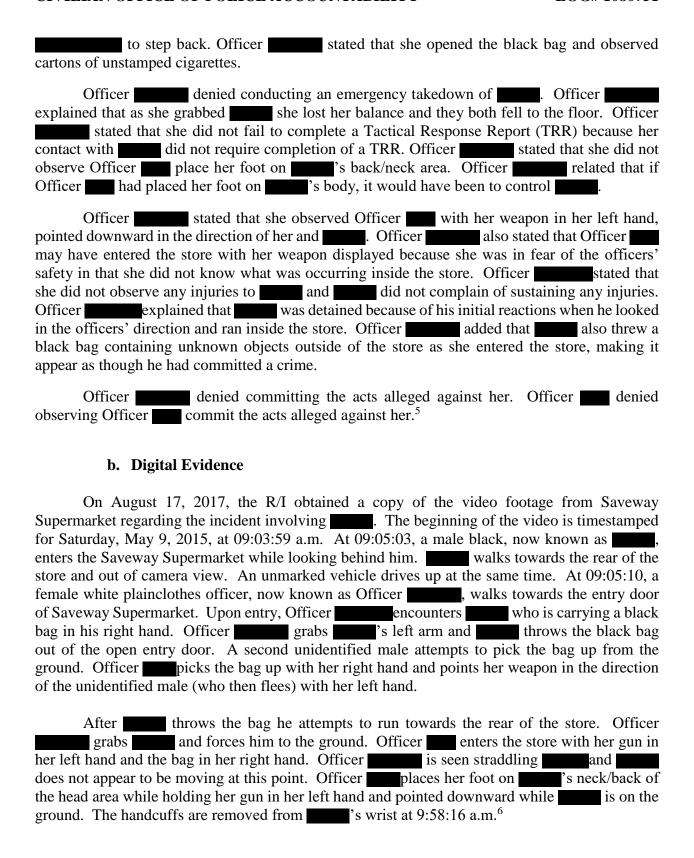
4. Rule 38: Unlawful or unnecessary use or display of a weapon		
General	Orders	
1. Gen	eral Order 03-02-05; Incidents Requiring the Completion of a Tactical Response Report	
Federal	Laws	
1. 4 th A	Amendment	
V.	INVESTIGATION	
	a. Interviews	
unsucces	everal attempts were made to obtain a statement from . After several still results and review of video footage from a camera located inside Saveway rket, COPA obtained an affidavit override from the Chicago Police Bureau of Internal	
	everal attempts were made via telephone and US Postal Mail to obtain a statement from witness, with negative results. As of the date of this report had not responded to COPA.	
was assig civilian c conduction	the her interview with COPA on April 18, 2018, Officer stated that she and Officer were in the stated that she are the state	
black ma Officer Saveway bag outsi unidentif	Officer stated that when she drove up to the location of the incident she observed and the location and run inside Saveway Supermarket related that Officer exited the vehicle and walked towards the entry door of Supermarket. As Officer was walking inside the doorway, threw a black ide on the ground. Officer stated that as she attempted to retrieve the black bag, and it is made reached for the black bag. Officer related that she unholstered her weaponeted the unidentified male to step away from the bag.	

 $^{^{2}}$ Attachments 10 – 12, 15 – 17, 28, 29, Case log 3 Attachment 18, case log

Officer related that she entered Saveway Supermarket with her weapon in one hand and the black bag in the other. Officer observed Officer on the floor attempting to place 's hands behind his back. Officer stated that when Officer asked her for her handcuffs, she threw the black bag on the floor, placed her foot on stated 's back and gave Officer her handcuffs. Officer related that after Officer handcuffed officer handcuffed searched several cartons of unstamped cigarettes.
Officer explained that she displayed her weapon because she was in fear of her safety. Officer explained that when she attempted to pick up the black bag that contained unknown items, an unidentified male reached for the same bag. Officer denied conducting an emergency takedown of contended that when she entered the Saveway Supermarket, was on the floor and Officer was on top of contended.
Officer stated that she placed her foot on stated that she did not complete a Tactical Response Report regarding her contact with sas she did not believe that it was necessary. Officer contended that sas detained because of his actions. Officer explained that when sade eye contact with her and Officer stated that she believed that the bag possibly contained stated that she believed that the bag possibly contained narcotics or guns. Stated that sated was detained so that an investigation could be conducted. Officer continued that was handcuffed for her safety, Officer safety and safety.
Officer denied observing Officer commit any of the acts alleged against her. ⁴
In her statement with COPA on April 19, 2018, Officer stated that she was assigned to work with Officer to conduct business license checks in the vicinity of Saveway Supermarket. Officer stated that as she and Officer approached the location of the incident she observed three individuals standing outside of Saveway Supermarket. Officer continued that one of the individuals, now known as made eye contact with her and ran inside the store. Officer stated that she exited the unmarked vehicle and ran inside the store.
Officer stated that as she entered the store, threw a black bag out of the door. Officer stated that she thought that the bag contained narcotics and/or a weapon. Officer placed her hands on stated that she put her hand up to stop from leaving the store. Officer placed her hands on stated to grab she lost her balance. Officer and fell to the floor. Officer related that she fell on top of she back.
Officer stated that when Officer entered the store she asked Officer for her handcuffs. Officer related that she handcuffed conducted a pat down of 's person and noticed that there was a second individual, now known as inside the store. Officer stated that she and Officer directed

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⁴ Attachments 37, 38



⁵ Attachment 42

⁶ Attachment 20, 21

c. Documentary Evidence

According to the Case Report (), on May 9, 2015, Officers and were conducting a license check at Street (Saveway Supermarket) when they observed an unknown male attempting to run out of the store with a black bag. When they approached the doorway, an unknown male, now known as outside onto the sidewalk and attempted to flee towards the rear of the store. Officer immediately retrieved the black bag and Officer detained
Officer opened the black bag and discovered three (3) unopened cartons and a partially opened carton containing four (4) boxes of Newport cigarettes without City of Chicago tax stamps on the boxes. A protective pat down of was conducted and no other contraband cigarettes were found. Further investigation behind the counter revealed several thousand packages of clear Ziploc baggies under two inches in height and width, know to reporting officers to be packaging used for the sale and distribution of narcotics. Officers and spoke with who provided a valid business license for Saveway Supermarket. Citations were issued regarding the cigarette cartons, Ziploc baggies and expired meat products.
d. Additional Evidence
filed a complaint, docketed as Civil Suit (v. City of Chicago,
et al.), in which alleged that he was lawfully on the premises of Street (Saveway Supermarket) when Officers and entered Saveway Supermarket and committed assault and battery upon alleged that Officers also alleged that Officers also alleged that Officers and also alleged that Officers and and battery upon and stepped on his head and neck. It also alleged that Officers and and battery upon and stepped on his head and neck. It also alleged that Officers and also alleged that Officers and also alleged that Officers and stepped on his head and neck.
(Saveway Supermarket) when Officers and entered Saveway Supermarket and committed assault and battery upon alleged that Officers also alleged that Officers also alleged that Officers and also alleged that Officers and and battery upon and stepped on his head and neck.
(Saveway Supermarket) when Officers and entered Saveway Supermarket and committed assault and battery upon alleged that Officers and violently threw him to the ground and stepped on his head and neck. also alleged that Officers and and handcuffed for a long period of time without probable or reasonable cause. According to the Interrogatories of under Civil Suit , and did not

LEGAL STANDARD VI.

For each Allegation COPA must make one of the following findings:

1. <u>Sustained</u> - where it is determined the allegation is supported by a preponderance of the evidence;

⁷ Attachments 4, 5, 25 – 27

Rttachment 3 +, 3, 25

8 Attachment 6

9 Attachment 22

10 Attachment 23, 24

¹¹ Attachment 14

- 2. <u>Not Sustained</u> where it is determined there is insufficient evidence to prove the allegations by a preponderance of the evidence;
- 3. <u>Unfounded</u> where it is determined by clear and convincing evidence that an allegation is false or not factual; or
- 4. <u>Exonerated</u> where it is determined by clear and convincing evidence that the conduct described in the allegation occurred, but it is lawful and proper.

A **preponderance of evidence** can be described as evidence indicating that it is **more likely than not** that the conduct occurred and violated Department policy. *See Avery v. State Farm Mutual Automobile Insurance Co.*, 216 Ill. 2d 100, 191 (2005), (a proposition is proved by a preponderance of the evidence when it has found to be more probably true than not). If the evidence gathered in an investigation establishes that it is more likely that the misconduct occurred, even if by a narrow margin, then the preponderance of the evidence standard is met.

Clear and convincing evidence is a higher standard than a preponderance of the evidence but lower than the "beyond-a-reasonable doubt" standard required to convict a person of a criminal offense. See *e.g.*, *People v. Coan*, 2016 IL App (2d) 151036 (2016). Clear and Convincing can be defined as a "degree of proof, which, considering all the evidence in the case, produces the firm and abiding belief that it is highly probable that the proposition . . . is true." *Id.* at \P 28.

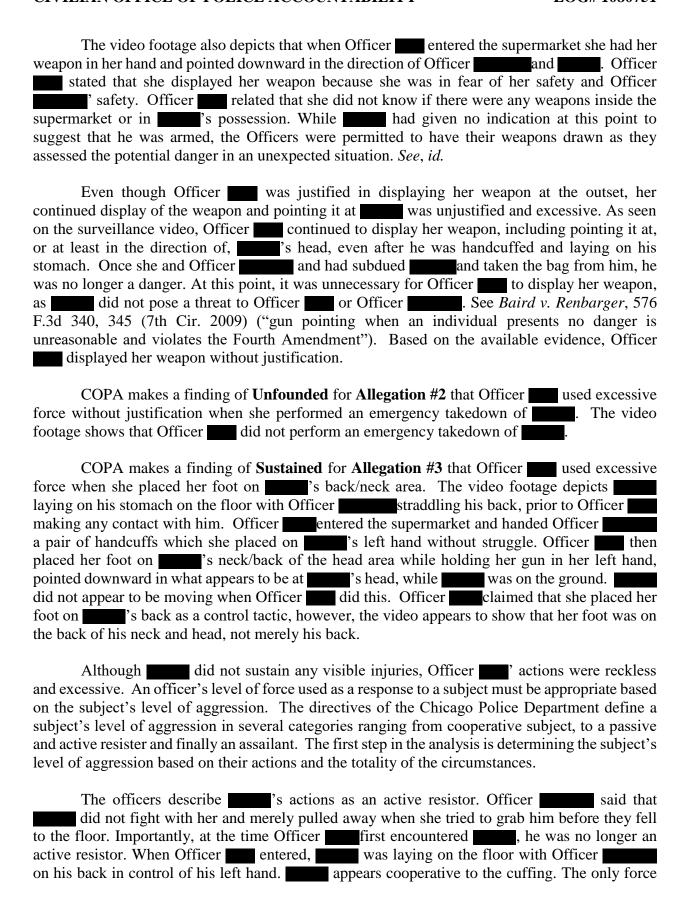
VII. ANALYSIS

COPA finds **Allegation #1** that Officer displayed her weapon without justification, **Sustained**. While she was initially justified in displaying the weapon, her continued display, including pointing it at 's head while he was laying face down with her foot on the back of his head/neck, was excessive and unjustified.¹²

On the video footage obtained from Saveway Supermarket, it appears that as Officer attempted to grab the black bag that threw on the ground an unidentified male attempted to reach for the same. Officer stated that she suspected that the black bag may have contained a weapon or narcotics. Officer also stated that she did not know whether the unidentified male was armed with a weapon. It appears that Officer weapon was utilized as a tool to deescalate the situation as the display of the weapon encouraged the unidentified individual to move away from Officer and the black bag. (Officer's presence did not appear to be enough as the unidentified male reached for the bag) See, e.g., Williams v. City of Champaign, 524 F.3d 826, 828-29 (7th Cir. 2008) (finding that officers were justified to approach suspects of a possible armed robbery with firearms displayed and pointed until they could determine that suspects were not dangerous).

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¹² The Chicago Police Department now has a Department Notice, D19-01, governing when a department member may point their firearm at a person, and how they must document that pointing; however, at the time of this incident the Notice had not yet been introduced or put into effect.



option available for a cooperative subject is "police presence", placing her foot on his neck was obviously well beyond mere presence. Placing her foot on his head would not even be permitted with an active resister, since CPD has recognized in other cases that an officer's use of his or her feet to control a subject's head and shoulders is not a control tactic taught by CPD or authorized by General Order 03-02-02. Based on the available evidence Officer used excessive force when she placed her foot on support back/neck area.

COPA makes a finding of **Sustained** for **Allegation #4** that Officer failed to complete a TRR regarding her contact with According to General Order 03-02-05, Section II, 2, b, a Tactical Response Report will not be completed if the member's actions did not extend beyond verbal commands and/or control holds <u>utilized in conjunction with handcuffing and searching techniques</u> which do not result in injury or allegation of injury. In her statement to COPA, claimed that she placed her foot on so back/neck area as a control hold technique. Placing a foot on a person's neck area is not a control technique utilized for handcuffing. Moreover, the application of the foot happens after one of hands was handcuffed and was not struggling. Additionally, despite the lack of injury, Officer sactions require a TRR. Based on the available evidence Officer failed to complete a TRR regarding her contact with because her contact went beyond a mere control technique.

COPA makes a finding of **Exonerated** for **Allegation #5** that Officer without justification. An officer "may conduct an Investigatory Stop if it is based on specific and articulable facts which, combined with rational inferences from these facts, give rise to Reasonable Articulable Suspicion that criminal activity is afoot. The sole purpose of the temporary detention is to prove or disprove those suspicions." A lawful traffic stop requires "at least [an] articulable and reasonable suspicion that the particular person stopped is breaking the law.," including traffic law. United States v. Rodriguez-Escalera, 884 F.3d 661, 667-68 (7th Cir. 2018) (citing Delaware v. Prouse, 440 U.S. 648, 663 (1979)). According to Officer made eye contact with the officers, ran into the store, and then attempted to flee with the backpack including attempting to tossing it to his friend. In totality, "s conduct created a reasonable suspicion that he was engaged in illegal activity, and the officers were justified in detaining him. Moreover, once they found the cigarettes in the bag¹⁴, they had probable cause to detain him for offenses related to the untaxed cigarettes. Therefore, the detention of was justified under CPD Policy.

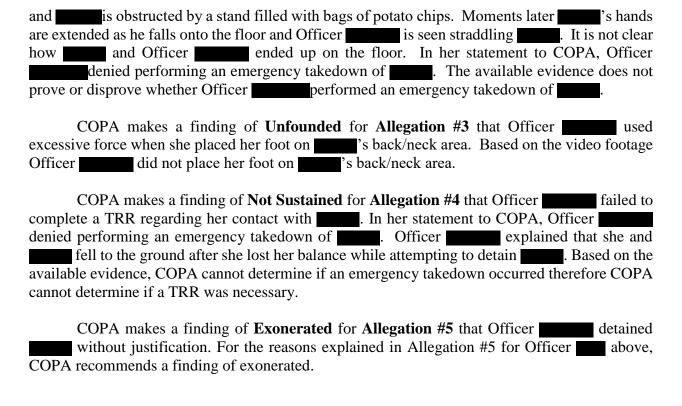
COPA makes a finding of **Unfounded** for **Allegation #1** that Officer displayed her weapon without justification. The video footage depicts Officer not Officer displaying her weapon. Therefore, this allegation is unfounded.

COPA makes a finding of **Not Sustained** for **Allegation #2** that Officer used excessive force without justification when she performed an emergency takedown of the video footage depicts Officer grabbing hold of same arm and continuing to pull away from Officer at the view of the contact between Officer arms. At some point the view of the contact between Officer

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¹³ See e.g. 1076214.

¹⁴ COPA determined that recovery of the bag and its contents were justified because abandoned the property when he threw the bag onto the street and therefore terminated his property right in the property. See *People v*. *Sutherland*, 223 Ill2d. 187 (2006)



VIII. RECOMMENDED DISCIPLINE FOR SUSTAINED ALLEGATIONS¹⁵

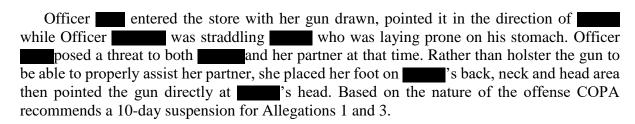
e. Officer

i. Complimentary and Disciplinary History

Officer has one (1) department commendation, one (1) recognition from an outside agency, seventeen (17) honorable mentions, one (1) complimentary letter, and one (1) unit meritorious award.

ii. Recommended Penalty, by Allegation

1. Allegation No. 1,3,4



Additionally, she failed to document her use of force in a TRR. While the nature of this offense may not seem severe on its face, the lack of documentation is detrimental to community

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perception and is contrary to the department's goals. COPA recommends a 3 days suspension for Allegation 4.

IX. CONCLUSION

Based on the analysis set forth above, COPA makes the following findings:

Officer	Allegation	Finding / Recommendation
Officer	1. Displayed her weapon without justification.	Sustained/10 day Suspension
_	2. Used excessive force without justification when she performed an emergency takedown on	Unfounded
	3. Used excessive force without justification when she placed her foot on she back/neck area.	Sustained/10 day Suspension
	4. Failed to complete a Tactical Response Report regarding her contact with	Sustained/3 day Suspension
	5. Detained without justification.	Unfounded
Officer	1. Displayed her weapon without justification.	Unfounded
	2. Used excessive force without justification when she performed an emergency takedown on	Not Sustained
	3. Used excessive force without justification when she placed her foot on's back/neck area.	Unfounded
	4. Failed to complete a Tactical Response Report regarding her contact with	Not Sustained
	5. Detained without justification.	Unfounded

Approved:

	July 29, 2019	
Andrea Kersten Deputy Chief Administrator – Chief Investigator	Date	

Appendix A

Assigned Investigative Staff

Andrea Kersten